

### APPOINTMENT OF NON-COUNCILLORS TO PARISH COUNCIL COMMITTEES POLICY

Stoke Mandeville Parish Council – appointment of non-councillors policy

Title	Appointment of Non-Councillors to PC Committees Policy					
Owner	Chairman					
Version number	1.0					
Primary audience	General public, councillors and staff					
Document location	Shared drive					
Objective						
This policy sets out the procedure for appointing non-councillors to committees.						

s.102(3) of the Local Government Act 1972 provides that a parish council can appoint persons who are not parish councillors to committees and sub-committees. Appointments cannot be made to a committee regulating and controlling the finance of the Parish Council.

You cannot be appointed if:

You are disqualified from being elected by reason of any disqualification set out in section 80 of the Local Government Act 1972 or section 79 of the Local Government Act 2000. Details of these disqualifications are detailed below:

- 1. Holding a paid office under the local authority.
- 2. Bankruptcy.
- 3. Having been sentenced to a term of imprisonment (whether suspended or not) of not less than three months, without the option of a fine, during the five years preceding the appointment.
- 4. Being disqualified under any enactment in relation to corrupt or legal practice.

### PROCESS FOR APPOINTMENT

It is desirable for non-councillors to have an interest in and understanding of local affairs and the local community of Stoke Mandeville.

Following a written request to be appointed to a Parish Council committee, the non-councillor will:

- Submit a paper to the Parish Council Clerk outlining the reasons for the appointment.
- Attend the next Full Parish Council meeting and give, up to, a three-minute presentation outlining what they can bring to the chosen committee.

At the meeting:

- Parish Councillors may ask the applicant questions.
- The Parish Council will then consider the request and vote on whether to agree to the appointment.

### CONFLICTS OF INTEREST

The Non-Councillor shall declare any conflicts of interest which may exist, at the start of the appointment meeting.

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### FOLLOWING THE APPOINTMENT

It is expected that all non-council members abide by the principles and practice of Stoke Mandeville Parish Council's Code of Conduct including declarations of interests.

All appointees will be required to complete a Register of Interests form.

### ATTENDANCE

All appointees will be expected to attend all scheduled committee meetings.

If the appointee cannot attend a meeting, then apologies must be sent to the Clerk prior to the meeting.

Failure to attend **two** consecutive meetings will lead to the appointment ending with immediate effect.

The appointee will have **NO** voting rights on the committee.

### DURATION

No appointment will last beyond the Annual Parish Council meeting (usually in May) where the appointment will cease unless the Parish Council agrees to extend the appointment.

If the specific project or area of expertise is completed, then the Parish Council may end the appointment at that time.

### Supporting Materials

This procedure should be read in conjunction with the following supporting materials:

• TBA

### Review and approval

Sign off						
Finance & Governance C'tee	05/09/23					
Full Parish Council	19/09/23					
Next review date						
This policy should be reviewed every three years or when significant change occurs to the						

This policy should be reviewed every three years or when significant change occurs to the subject matter.

The next review date for this policy is **1 September 2025**.

### Version Control / History

Version	Author	Date	Status/Comments
no.			
0.1	AGS	25.08.2023	New policy for non-councillor appointments
1.0		05.09.2023	Signed off by F&G Committee



# STOKE MANDEVILLE PARISH COUNCIL

# **Standing Orders**

REVIEW DATE	VERSION	AMENDMENT
19 May 2018	18.01	No amendments made.
11 September 2018	18.02	Amendments to 16d ii, 17c and 19a/b with a new item "Responsibilities under Data Protection Legislation".
9 June 2020	19.01	NALC amendments 3I, new 11a/b, 13g, 16d ii, 17f and new 20.
5 September 2023	23.01	Replace District & County with Unitary Updating Committees and Sub-Committees – 4b, new 4d. Update Procurement Limits – 17c.

## PREFACE

These Standing Orders for Stoke Mandeville Parish Council are based on the 2018 NALC Model Standing Orders for Parish Councils with amendments.

Standing orders highlighted in bold type are statutory requirements. Standing Orders not in bold type are designed to help councils operate effectively and have been tailored to Stoke Mandeville's needs.

Stoke Mandeville Parish Council has separate Financial Regulations, which are standing orders to regulate and control the financial affairs and accounting procedures of a local council.

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See standing orders 5(i) and (j) below for the different rules that apply in the election of the Chairman of the Council at the annual meeting of the council.

- r Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question. Such a request shall be made before moving on to the next item of business on the agenda.
- s The minutes of a meeting shall include an accurate record of the following:
  - i. the time and place of the meeting;
  - ii. the names of councillors present and absent;
  - iii. interests that have been declared by councillors and non-councillors with voting rights;
  - iv. whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered;
  - v. if there was a public participation session; and
  - vi. the resolutions made.
- t A councillor or a non-councillor with voting rights who has a disclosable pecuniary interest or another interest as set out in the council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on his right to participate and vote on that matter.
  - No business may be transacted at a meeting unless at least one-third of the whole number of members of the council are present and in no case shall the quorum of a meeting be less than three.
    See standing order 4d(viii) below for the quorum of a committee or sub-committee

See standing order 4d(viii) below for the quorum of a committee or sub-committee meeting.

- v If a meeting is or becomes inquorate no business shall be transacted and the meeting shall be closed.
- w A meeting shall not normally exceed a period of 2.5 hours.

### 4. Committees and sub-committees

a Unless the council determines otherwise, a committee may appoint a subcommittee whose terms of reference and members shall be determined by the committee.

- b The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the council. Any person appointed shall not have any voting rights.
- c Unless the council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.
- d Shall not appoint any member of a committee to hold office later than the next Annual General Meeting. For non-councillors the Parish Council is not obligated to continue the appointment.
- e The council may appoint standing committees or other committees as may be necessary, and:
  - i. shall determine their terms of reference;
  - ii. shall determine the number and time of the ordinary meetings of a standing committee up until the date of the next annual meeting of full council;
  - iii. shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
  - iv. shall, subject to standing orders 4(b) and (c) above, appoint and determine the terms of office of members of such a committee;
  - may, subject to standing orders 4(b) and (c) above, appoint and determine the terms of office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer 3 days before the meeting that they are unable to attend;
  - vi. shall, after it has appointed the members of a standing committee, appoint the chairman of the standing committee;
  - vii. shall permit a committee other than a standing committee, to appoint its own chairman at the first meeting of the committee;
  - viii. shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which shall be no less than three;
  - ix. shall determine if the public may participate at a meeting of a committee;
  - x. shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee;
  - xi. shall determine if the public may participate at a meeting of a sub-committee that they are permitted to attend; and
  - xii. may dissolve a committee.

### 5. Ordinary council meetings

a In an election year, the annual meeting of the council shall be held on or within 14

- viii. retain a copy of every councillor's register of interests,
- assist with responding to requests made under the Freedom of Information Act 2000 and Data Protection Act 1998, in accordance with and subject to the council's policies and procedures relating to the same,
- x. receive and send general correspondence and notices on behalf of the council except where there is a resolution to the contrary,
- xi. manage the organisation, storage of, access to and destruction of information held by the council in paper and electronic form,
- xii. arrange for legal deeds to be executed, See also standing order 22 below.
- xiii. arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the council in accordance with the council's financial regulations,
- xiv. record every planning application notified to the council and the council's response to the local planning authority in a book for such purpose,
- xv. refer a planning application received by the council to the Chairman or in his absence the Vice-Chairman of the Planning Committee within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of the committee or Council,
- xvi. manage access to information about the council via the publication scheme; and See also standing order 22 below.

### 16. Accounts and accounting statements

- a "Proper practices" in standing orders refer to the most recent version of [=Governance and Accountability for Local Councils – a Practitioners' Guide (England).
- b All payments by the council shall be authorised, approved and paid in accordance with the law, proper practices and the council's financial regulations.
- c The Responsible Financial Officer shall supply to each councillor as soon as practicable after 30 June, 30 September and 31 December in each year a statement to summarise:
  - i. the council's receipts and payments for each quarter,
  - ii. the council's aggregate receipts and payments for the year to date,
  - iii. the balances held at the end of the quarter being reported.

and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.

- d As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:
  - i. each councillor with a statement summarising the council's receipts and payments for the last quarter and the year to date for information; and

- ii. to the full council the accounting statements for the year in the form of Section 2 of the Annual Governance and Accountability return, as required by proper practices, for consideration and approval.
- e The year-end accounting statements shall be prepared in accordance with proper practices and applying the form of accounts determined by the council (receipts and payments, or income and expenditure) for a year to 31 March. A completed draft annual return shall be presented to each councillor before the end of the following month of May. The annual return of the council, which is subject to external audit, including the annual governance statement, shall be presented to council for consideration and formal approval before 30 June.

### **17. Financial controls and procurement**

- a The council shall consider and approve financial regulations drawn up by the Responsible Financial Officer.
- b Financial regulations shall be reviewed regularly and at least annually for fitness of purpose.
- c A Public Contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £25,000 but less than the relevant thresholds in standing order 18(f) is subject to Regulations 109-114 of the Public Contracts Regulations 2015, which include a requirement on the Council to advertise the contract opportunity on the Contracts Finder website regardless of what other means it uses to advertise the opportunity unless it proposes to use an existing list of approved suppliers (framework agreement).
- d Subject to additional requirements in the financial regulations of the council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
  - i. a specification for the goods, materials, services or the execution of works shall be drawn up,
  - an invitation to tender shall be drawn up to confirm (i) the council's specification
    (ii) the time, date and address for the submission of tenders (iii) the date of the council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process,
  - iii. the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate,
  - iv. tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer,
  - v. tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed,
  - vi. tenders are to be reported to and considered by the appropriate meeting of the

### FINANCE AND GOVERNANCE COMMITTEE – 5th September 2023

### TREASURY DEPOSITS

### Background

The recent internal audit highlighted that the Parish Council holds its funds in bank deposit account which at the time was earning a relatively low rate of interest, although the rate has increased recently, and that there were accounts available that offered a higher rate of interest with the same level of security.

### Finance and Governance in June

The committee had considered looking at a CCLA Deposit account but wished to see other options.

The internal auditor had suggested contacting Wendover Parish Council who used a web-based brokerage platform called Flagstone.

Flagstone allows you to review the interest rates on offer from multiple banks and allows you to move the deposits from account to account if the interest rates fluctuate and withdraw funds when required.

Details can be found here for Flagstone <a href="https://www.flagstoneim.com/business/how-it-works/">https://www.flagstoneim.com/business/how-it-works/</a>

Details can be found here for CCLA https://www.ccla.co.uk/funds/public-sector-deposit-fund

### **Proposal**

It is proposed that the Finance and Governance Committee consider the following:

- Open a CCLA account.
- Open a Flagstone account.

If agreed, then any deposits and withdrawals (new or transferred) to be authorised by the Chair of the Finance and Governance Committee or the Chairman of the Parish Council.

Funds will only be deposited with institutions that are covered by the Financial Services Compensation Scheme which currently provides protection on up to £85,000.

The typical deposit period will be 1, 3, or 6 months.

Reports on the level of funds deposited and the interest rates applicable will be submitted to each Finance and Governance Committee.

### Stoke Mandeville Parish Council

### Council Detail Report 31/08/2023

	Annual	Forecast	Budget	Actual Year	Variance	Monthly	Monthly	Monthly	Comments
	Budget		To Date	to Date	To Date	Budget	Actual	Variance	
RECEIPTS									
Miscellaneous	-	-	-	-	-	-	-	-	
Donations	-	1,940	-	1,938	1,938	-	-	-	Kings Coronation Stalls
Insurance Payout	-	3,120	-	3,116	3,116	-	3,116	- 3,116	Street Light
Grants	6,000	10,000	3,000	5,000	2,000	-	-	-	SM&OPC Grant
Community Board Grants	5,800	5,800	-	-	-	-	-	-	
Allotment Rents	1,400	1,400	-	290	290	-	260	- 260	Due September
Burial Ground Fees	500	500	500	550	50	-	-	-	
Precept	208,140	208,140	104,070	104,070	-	-	-	-	
BC (AVDC) NHB Grant	85,000	85,000	10,000	14,111	4,111	9,400	4,315	5,085	For Marsh Lane Burial Ground
Playing Field Rental Fees	-	-	-	260	260	-	-	-	
S.106	-	167,250	-	167,247	167,247	-	-	-	Playarea
Bank Interest	100	2,000	100	1,199	1,099	-	547	- 547	
	306,940	485,150	117,670	297,781	180,111	9,400	8,238	1,162	
VAT Refund	21,300	21,300	21,300	26,337	5,037	-	-	-	
	21,300	21,300	21,300	26,337	5,037	-	-	-	
TOTAL RECEIPTS	328,240	506,450	138,970	324,118	185,148	9,400	8,238	1,162	
PAYMENTS									
Core Costs				_					
Employee Salary and on-costs	42,000	42,000	17,500	16,665	835	10,500	6,667	3,833	
Employee Mileage	150	150	50	-	50	-	-	-	
Employee Pension Costs	3,000	3,000	1,250	1,234	16	250	494	- 244	
Employee Payroll Costs	500	500	208	228	- 20	125	114	11	
Training - Staff	1,000	1,000	250	55	195	-	-	-	
Cllrs Expenses	200	200	200	-	200	-	-	-	
Training - Councillors	1,000	1,000	417	-	417	-	-	-	
Councillor Allowances	1,600	-	1,600	-	1,600	-	-	-	
Chairmans Allowance	200	-	200	-	200	-	-	-	
Administration Costs	1,000	1,000	417	228	189	250	-	250	
Advertising	500	500	-	-	-	-	-	-	
IT Related and Website	6,000	6,000	-	150	- 150	-	150	- 150	
Licenses and Subscriptions	1,100	1,150	1,100	1,148	- 48	-	-	-	BALC
Phone & Broadband	800	800	330	287	43	70	172	- 102	

	Annual	Forecast	Budget	Actual Year	Variance	Monthly	Monthly	Monthly	Comments
	Budget		To Date	to Date	To Date	Budget	Actual	Variance	
Photocopies	1,400	1,400	500	972	- 472	500	325	175	
Insurance	4,280	4,280	-	-	-	-	-	-	
Audit Fees	1,150	1,150	1,150	1,025	125	630	630	-	
Legal Costs	3,000	3,000	-	-	-	-	-	-	
Public Consultation	1,760	1,760	-	-	-	-	-	-	
Kings Coronation Event	1,500	3,000	3,000	2,984	16	-	-	-	Kings Coronation
	72,140	71,890	28,172	24,976	3,196	12,325	8,552	3,773	
Community Centre									
Com Centre Hawkslade	4,000	4,000	-	-	-	-	-	-	
Com Centre Stoke Mandeville	10,000	10,000	4,167	-	4,167	833	-	833	
	14,000	14,000	4,167	-	4,167	833	-	833	
Open Spaces									
Contract Ground Maintenance	10,000	10,000	4,167	3,333	834	670	1,333 •	- 663	
Grass Cutting Playing Field	5,500	5,500	-	-	-	-	-	-	
Devolved Services Costs	5,000	5,000	2,080	410	1,670	-	-	-	
Raised Flower Bed	1,200	1,200	400	468	- 68	500	468	32	
Christmas Lights & Trees	5,000	5,000	-	61	- 61		61 ·	- 61	New Christmas Tree
Dog Bins	3,300	3,300	300	278	22	-	-	-	Replacement in Playing Field
MVAS	260	260	-	-	-	-	-	-	
Playing Field Maintenance	2,500	2,500	1,042	645	397	350	283	67	
Playing Field Footpath	10,000	10,000	-	-	-	-	-	-	
Outdoor Gym	1,000	1,000	-	-	-	-	-	-	
	43,760	43,760	7,988	5,195	2,793	1,520	2,145 ·	- 625	
Allotments									
Allotments expenses	2,000	2,000	500	263	237	500	263	237	
	2,000	2,000	500	263	237	500	263	237	
Burial Grounds									
Swallow Lane Burial Ground	510	1,000	510	944		510	245	265	Clearing Compost Heap
Marsh Lane Land	24,000	24,000	10,000	4,315	5 <i>,</i> 685	6,000	-	6,000	
Marsh Lane Burial Ground Works	81,000	81,000	-	-	-	-	-	-	
	105,510	106,000	10,510	5,259	5,251	6,510	245	6,265	
Street Lighting									
Street Lights - Electricity	7,000	7,000	2,917	996	1,921	430	890 ·	- 460	
Street Lights - Maintenance	3,000	3,000	1,500	1,528	- 28	250	-	250	
Street Lights - Testing	5,000	5,000			-		-	-	

	Annual	Forecast	Budget	Actual Year	Variance	Monthly	Monthly	Monthly	Comments
Stars at Lighting - Dealessansate	Budget	2 700	To Date	to Date	To Date	Budget	Actual	Variance	Falidada Daad
Street Lighting - Replacements	1,000	2,700	-	2,634 -		-	2,634		Eskdale Road
Church Francistan	16,000	17,700	4,417	5,158 -	741	680	3,524	- 2,844	
Street Furniture	5 000	7 000	5 000	7.004	2 004		2.04.6	2.04.0	
Defibrillators - new / maintain	5,000	7,800	5,000	7,801 -			2,816	- 2,816	Stoke Grange Solar Powered
Street furniture- new / maintain	15,000	15,000	4,000	-	4,000	-	-	-	
	20,000	22,800	9,000	7,801	1,199	-	2,816	- 2,816	
Parish Improvement Plan									
Parish Improvement Plan	10,000	10,000	-		-		-	-	
Neighbourhood Plan (Other)	40,000	40,000	16,667	4,347	12,320	3,333	1,866	1,467	Bell Cornwell / Administrator
	50,000	50,000	16,667	4,347	12,320	3,333	1,866	1,467	
Section 137		,	- /	, -	7	-,	,	, -	
Grants / Donations	3,000	3,000	1,000	1,060 -	60	-	-	-	
	3,000	3,000	1,000	1,060 -		-	-	-	
Play Related									
Play Around the Parishes	1,000	1,300	1,000	1,300 -	300	-	-	-	Play Ranger Days New Scheme
Playground Maintenance	2,000	2,000	-	-	-	-	-	-	
Playground Refurbishment	-	167,250	-	167,627 -	167,627	-	380	- 380	Disabled Friendly Picnic Bench
	3,000	170,550	1,000	168,927 -	167,927	-	380	- 380	
VAT on Payments	19,070	19,070	7,946	36,610 -	28,664	1,589	-	1,589	
	19,070	19,070	7,946	36,610 -	28,664	1,589	-	1,589	
TOTAL PAYMENTS	348,480	520,770	91,366	259,596 -	168,230	27,291	19,791	7,500	
Total Descints	220 240		120.070	22/ 110	105 140	0.400	0 1 2 0	1 1 6 2	
Total Receipts	328,240	506,450 520,770	138,970 91,366	324,118	185,148	9,400 27 201	8,238	1,162	
Total Payments Increase in / (Decrease in)	348,480	520,770	91,300	259,596 -	168,230	27,291	19,791	7,500	
General Reserve	- 20,240	- 14,320	47,604	64,522	16,918	- 17,891	- 11,553	6,338	
	Budgetted	Forecast	Current	04,522	10,510	- 17,851	- 11,555	- 0,550	
Current Account	5,714	- orcease	current						
Deposit Account	316,948								
Debit Card Account	310,948								
Balance 1st April 2023	322,962	322,962	322,962						
Budgeted Movement	- 20,240	522,502	522,502						
	20,240								

	Annual Budget	Forecast	Budget To Date	Actual Year to Date	Variance To Date	Monthly Budget	Monthly Actual	Monthly Variance	Comments
Forecast Movement		- 14,320	64,522						
Balance 31 March 2024	302,722	308,642	387,484						

### Section 3 - External Auditor's Report and Certificate 2022/23

In respect of

Stoke Mandeville parish council – BU0175

### 1 Respective responsibilities of the auditor and the authority

Our responsibility as auditors to complete a **limited assurance review** is set out by the National Audit Office (NAO). A limited assurance review is **not a full statutory audit**, it does not constitute an audit carried out in accordance with International Standards on Auditing (UK & Ireland) and hence it **does not** provide the same level of assurance that such an audit would. The UK Government has determined that a lower level of assurance than that provided by a full statutory audit is appropriate for those local public bodies with the lowest levels of spending.

Under a limited assurance review, the auditor is responsible for reviewing Sections 1 and 2 of the Annual Governance and Accountability Return in accordance with NAO Auditor Guidance Note 02 (AGN 02) as issued by the NAO on behalf of the Comptroller and Auditor General. AGN 02 is available from the NAO website – https://www.nao.org.uk/code-audit-practice/guidance-and-information-for-auditors/

This authority is responsible for ensuring that its financial management is adequate and effective and that it has a sound system of internal control. The authority prepares an Annual Governance and Accountability Return in accordance with *Proper Practices* which:

• summarises the accounting records for the year ended 31 March 2023; and

• confirms and provides assurance on those matters that are relevant to our duties and responsibilities as external auditors.

### 2 External auditor's limited assurance opinion 2022/23

On the basis of our review of Sections 1 and 2 of the Annual Governance and Accountability Return (AGAR), in our opinion the information in Sections 1 and 2 of the AGAR is in accordance with Proper Practices and no other matters have come to our attention giving cause for concern that relevant legislation and regulatory requirements have not been met.

Other matters not affecting our opinion which we draw to the attention of the authority:

None

### 3 External auditor certificate 2022/23

We certify that we have completed our review of Sections 1 and 2 of the Annual Governance and Accountability Return, and discharged our responsibilities under the Local Audit and Accountability Act 2014, for the year ended 31 March 2023.

External Auditor Name			
	PKF LITTLEJOHN LLP		
External Auditor Signature	Plur hartle woor	Date	26/07/2023